

ACKNOWLEDGMENT

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ABBREVIATION

CIDP- County integrated development plan

ADP - Annual development plan

ECDE - Early childhood development education

FY - Financial year

EXECUTIVE SUMMARY

Since the inception of devolution in 2010, Mombasa County has been performing poorly in terms of budget implementation. The 2013/2014 budget report cited that Mombasa County had not been utilizing its budget as compared to other counties. It is in this light that a proposal was developed to identify, analyze and present memoranda to the county officials as a means of strengthening the budgetary allocations. This study focused on two sub-counties, namely Jomvu and Kisauni. The first meeting involved a round table discussion with the budget champions for the two sub-counties. After-which, a study survey tool was developed to assist in identifying the stalled projects. A thorough analysis of the County Integrated Development Plan (CIDP), the Annual Development Plan (ADP) and the Auditor's general reports came into play as they formed the basis of reference for the stalled projects.

According to the report, Mwakirunge area in Kisauni Sub-County has three ECDE schools that have not been completed since 2016. Several other projects such as fencing and landfill of the famous Mwakirunge dumpsite have not been affected. In Jomvu Sub-County, the Jitoni cabro road and Jomvu Model Rehabilitation Centers have not been completed. Other projects that have not been implemented include the construction of a wholesale market and operationalization of the incinerator at the Jomvu Model Health Center. Following the general elections held on 9th August 2022, there is a need for the newly elected leaders to complete unfinished/stalled projects before initiating new projects in the community.

1.0 INTRODUCTION AND BACKGROUND

Social Audit is a human right-based and participatory approach that enables the community to enjoy their rights to demand for the accountability of the public officers. It provides the community with a platform to enhance their civic engagement through which effective and lawful use of public resources is realized. The community gets to collect, analyze budget documents, find out the status of public projects and present their opinions to the relevant authority. This in turn improves the process of good governance.

The audit focused on identifying the stalled projects within Mwakirunge in Kisauni and Jomvu sub -county and the information as captured on the last two generation CIDPs, ADPs and Quarterly Implementation and Auditor's General reports.

This report has been done immediately after the 2022 general election, it targets the formation of the third generation CIDP which is ongoing with the view that the findings and recommendation be considered for action by the newly elected county regime.

1.1 Objectives

1. To identify the stalled projects in Kisauni (Mwakirunge) and Jomvu Sub-counties.
2. To conduct a comparative analysis of the stalled projects in Kisauni, Mwakirunge ward and Jomvu sub county with reference to the budget documents.
3. To recommend action to the county government of Mombasa

1.2 The Scope

It was conducted in Mwakirunge of Kisauni and Jomvu Sub-Counties in Mombasa County.

1. Reviewing of Mombasa County Integrated Development Plan (CIDP) 2012 – 2017 and 2018-2022, Annual development plans, Auditors General Reports (2018-2022), Quarterly Implementation Reports (2018-2022)
2. Identifying the commencement date of the stalled projects, the allocated budget and the financial years.
3. Conducting field visits to confirm the stalled projects. The visit involved interviewing the residents and the service providers and collection of the pictorial evidence of the status of the project

4. Documentation and reporting- developing a report that presents the findings and recommendations for actions to the county government of Mombasa

2.0 SOCIAL AUDIT METHODOLOGY

The process involved both qualitative and quantitative approaches. The social audit exercise involved the analysis of county budgets and planning documents such as the two generational CIDP, Annual development plans, Auditor general reports and Field visits to the sites while collecting data. In addition, a survey through questionnaires was employed to assess the public's awareness of the county's stalled projects within the villages, level of involvement in public participation in county programs, and satisfaction level with the service delivery.

The following process was followed; -



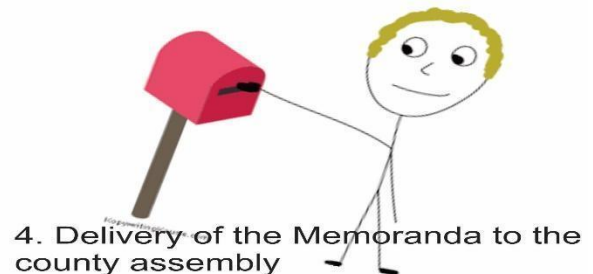
1. Analysis of budget documents



2. Field Visits -Data collection



3. Drafting of the report



4. Delivery of the Memoranda to the county assembly

Figure 2. 1 Social Audit Process

2.1 Category of the respondents

	Mwakirunge	Jomvu
Service Providers	0	4
Beneficiaries	17	9
Duty Bearers	0	0

Table 2. 1 Category of the respondents

2.2 Gender of the respondents

	Jomvu	Kisauni(Mwakirunge)
Female	6	3
Male	7	14
Other	0	0

Table 2. 2 Gender of the respondents

3.0 STUDY FINDINGS

The following stalled Projects were identified;

3.1 Mwakirunge Stalled Projects

There are three ECDE projects that have not been completed in the area namely Digirikani Primary, Baraka Vroni Primary and Maunguja Primary.

3.1.1 Digirikani ECDE



Figure 3. 1 Digirikani ECDE

The project is found in the Annual Development Plan 2015/16 and was allocated Ksh 27million. It has not been completed till today, the roof has been damaged by strong winds. The floor, doors, windows and toilets are not yet done. The building is being used as a hideout turning into a public toilet and lodge.



Figure 3. 2 Digirikani ECDE used as a Toilet

In the auditor general's report of 2016/17, stated that there were 8 ECDE centers to be established in the year 2016 out of which 2 one of which being Digirikani ended up stalled. The community in Mwakirunge have done follow up through memos and meetings with duty bearers on the project without any success.

3.1.2 Baraka Voroni ECD



Figure 3. 3 Baraka Voroni ECD

The ECDE project was started in the year 2021 but ended up at Slab level. Its financial history cannot be traced in any budget documents but the community claims that the project was initiated by the county government of Mombasa.

3.1.3 Maunguja ECDE



Figure 3. 4 Maunguja ECDE

The ECDE was funded by the World Bank in collaboration with the Mombasa County government. It was started in the year 2021 and all of a sudden stopped after walls were constructed with no roof.

3.1.4 Projects that never kicked off in Mwakirunge

Below are the projects that remained in books;

- Fencing Mwakirunge dumpsite placed in the budget fiscal year 2020/21 allocated ksh 100m.
- Landfill at the dumpsite in the FY 2020/21 budget ksh 200m.
- Maunguja dispensary waiting bay in the FY 2021/22 ksh 28m.
- Perimeter wall at Maunguja dispensary in the FY 2021/22 budgeted ksh 5.4m.
- Borehole at Maunguja dispensary in the ADP of FY 2021/22 budgeted ksh 3.2m
- Slaughter house in Mwakirunge ward FY 2021/22 budgeted ksh 20m.
- Open air Market in Mwakirunge ward in the FY 2021/22 budgeted ksh 20m.

3.2 Jomvu Sub-County

3.2.1 Jitoni- Miritini Cabro road.



Figure 3. 5 Jitoni- Miritini Cabro road.

The cabro road from Jomvu- Jitoni leading to Miritini has been stalled since its inception in 2018. Little to no development is witnessed every year. This is because of the occasional murraming of the road and flooding during the rainy season. This has greatly affected the movement as it is often impassable. According to the CIDP, the project ought to have been completed by June 2022. To date the project is yet to be completed with little to show on the ground questioning the value for money.

3.3 Jomvu Model Rehabilitation Center.

The Jomvu Model Rehabilitation Center was to be built at the Jomvu Model health center due to the increased cases of drugs and substance abuse. With reference to 2018-2022 CIDP document proposed the establishment of the rehabilitation center by June 2022 whereby a committee was set up to oversee the success of this project. Only the ground-breaking ceremony took place. The project was to be completed by June 2022 with a proposed budget of Ksh 150 million. Two months later, there is yet to be a rehabilitation center at the Jomvu Model Health Center.



Figure 3. 6 Jomvu Model Rehabilitation Center.

3.3.1 Project that never kicked off

- Modern Wholesale Market at Jomvu Sub- County budgeted at Ksh 300 million FY 2021/2022.
- Drainage for stormwater at Jomvu Model Health Centre budgeted at Ksh 2million FY 2021/2022. This project has not been implemented.

3.4 Public Participation

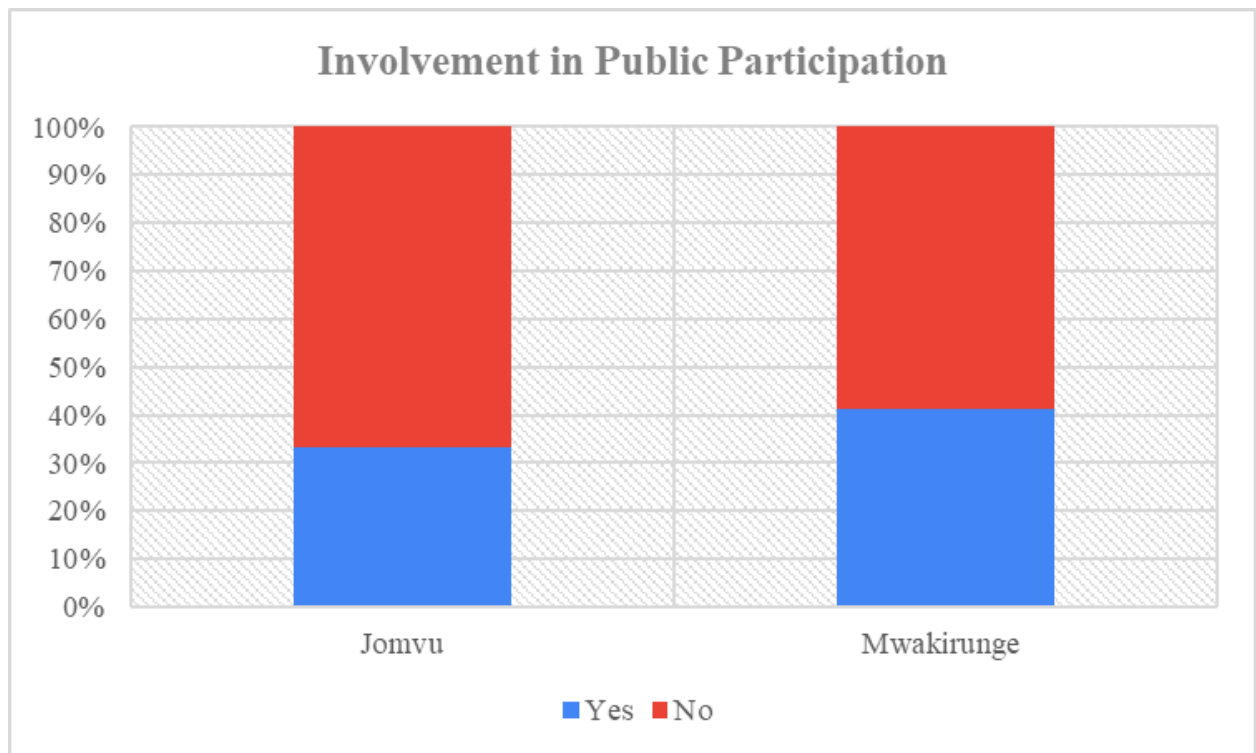


Figure 3. 7 Public Participation

Out of the 13 residents of Jomvu interviewed, 66% have never been involved in public participation by the county government.

From the 17 residents of Mwakirunge interviewed, 59% have never engaged in public participation.

3.5 Satisfaction with the service Delivery

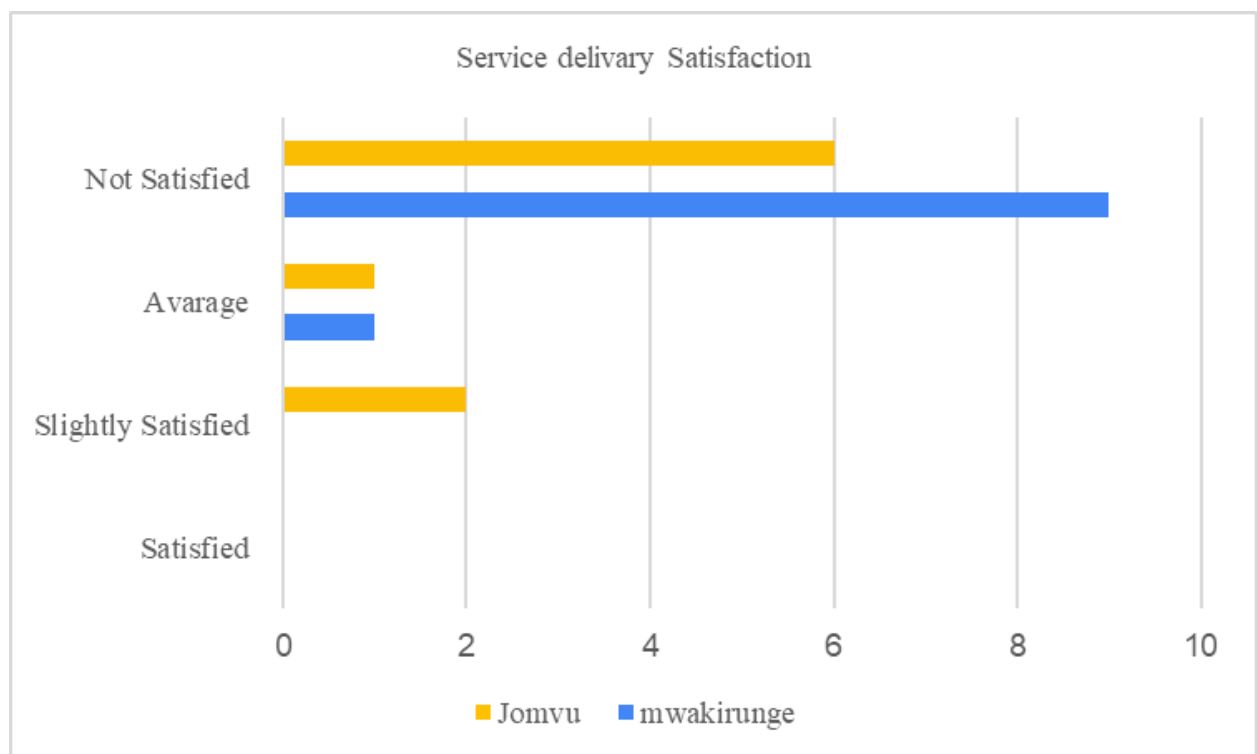


Figure 3. 8 Satisfaction with the service Delivery

Out of the 17 residents of Mwakirunge interviewed, 53 % are not satisfied with the service delivery while 6% are at an average.

out of the 13 residents of Jomvu interviewed, 46% are not satisfied, 8% percent are averagely satisfied and 15% are slightly satisfied with the service delivery by the county government of Mombasa

3.6 Pressing Issues

3.6.1 Jomvu

- Provision of adequate drugs in Jomvu Model Health Center to avoid cases of patients being sent to chemists to buy drugs.
- Involvement of the community in Public Projects to make them aware of the projects going on in their sub-counties.
- Provision of security lights in Mikindani to reduce crime cases.
- Completion of stalled projects in the area.

3.6.2 Mwakirunge

- Construction of the perimeter wall of Maunguja dispensary - A budget ksh 5.4m in the year 2021/22 but the project was not started.
- Construction of the perimeter wall at the dumpsite - A budget of Ksh 100m in the year 2021/22. This project was not implemented at all.
- Closure/relocation of dumpsite - The dumpsite was first located at Marimani. Then it was relocated to Digirikani area where it is open to date.
- Management of the waste at the Mwakirunge dumpsite - Waste is dumped anyhow even on the road because there is no boundary.
- Completion of the stalled ECDEs in Digirikani, Baraka Vroni and Maunguja.

4.0 CONCLUSION AND RECOMMENDATIONS

The recommendations here are from the findings of the field visits and the analysis of the various budget documents. They include: -

Delocalization of public participation at the ward level across the six sub-counties in Mombasa. Majority of the projects initiated by the county government; citizens are not aware since they are not involved in the budget making process which is held at the sub-county level.

The county government should partner with civil society in Mombasa to carry out civic education in the budget making process. The few people who engage in the budget making process don't engage effectively as required due to lack of information on what to look at in the budget documents.

The duty bearers prioritize the completion of stalled projects in the county. To ensure there is value for public money the stalled projects must be prioritized in the next fiscal year of the county.

The county government should have the list of all the projects they are doing in each ward posted at the ward administrators office. This will help citizens to easily access information to avoid confusion whereby people cannot differentiate county projects from national government projects.

Follow up on the projects that are stalled and those that were allocated funds and never kicked off, this is to ensure that the money public funds are effectively used for the budgeted project in accordance with law.

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